SECRET

81-7272

OS REGISTRY
FILE

MEMORANDUM FOR: SA to the DCI for Compartmentation

25X1   FROM:

Deputy Chief, Compartmentation Control Staff

SUBJECT: DCI Committee on Compartmentation Meeting, 12 May 1981

1. The tenth meeting of the DCI Committee on Compartmentation was held on 12 May 1981. The following attended:

COCOMP		Chairman
Army	Merrill T. Kelly	
Army	Major William H. Poage	
NSA		
SIGINT		
State	Donald W. Stigers	
SECOM		
DIA		
Navy	Richard L. Welch	
CIA		
AF	Col. Robert A. Shiver	
AF	Roger D. Smith	

2. The Chairman announced that the NFIB meeting at which the DDCI will receive advice from the Board on Issues 7 and 20 of "The Good Things of APEX" (Accreditation of Facilities and the NdA) is now scheduled for 28 May. It is also possible that the DDCI will raise the question of a single security manual for SCI at that meeting. The Chairman continued that rumors of the demise of the SA/DCI/C and of the COCOMP are exaggerated. He pointed out that Admiral Inman wants the COCOMP "to get on with it" but that early or immediate termination of our activities is not an objective in and of itself. The Chairman then reviewed the status of the twentytwo items on "The Good Things" list, concluding that there are about twelve to fourteen items still to be resolved before COCOMP completes its business.

OS 1 1053

SECRET

25X1

3. [   ] reported for the Security Committee that the new
DCID 1/7 has been signed off. [   ] reported that the Umbrella   25X1
Working Group is awaiting a draft final report and recommendation which
will probably suggest either the maintenance of the status quo or a
modified Phase I approval which requires separate identification of each
affected SCI control system. [   ]

25X1

4. Issue 3, the Authority to Grant SCI Access Approvals, was
discussed. [   ] indicated that NSA would recognize the DCI's au-
thority to delegate SCI access approval to any other agency but not to
NSA. Mr. Kelly raised a question concerning the difference between
access to product protection and operational systems. It was concluded
that the range of opinion among the COCOMP members goes from maintenance
of the status quo to granting full authority to each SIO to grant access
to any and all SCI systems. The Chairman proposed that Issue 3 be put
aside until the next meeting, at which time it is hoped the members will
have better defined positions. This suggestion was adopted without
opposition. [   ]

25X1

25X1

5. The Committee then turned to Issue 9 (Development of Subcompartments).
[   ] expressed the opinion that the references, in the draft
paper on Issue 9, to the Kampiles Case in paragraph 2 and to the existing
TK subcompartments in paragraph 3 are incompatible. After some discussion
it was agreed that some rearrangement of the paragraphs would overcome
[   ] concern. [   ] expressed the view that the opera-
tional subcompartment had been the most constructive aspect of the APEX
Control System. He expressed concern that sensitive information in the
existing subcompartments is being given to individuals in training
situations who will have no further use for that information when the
training is completed. [   ] agreed that APEX would have drawn
a harder line between operational and subcompartment information than
the current [ ] TK arrangement does. [   ] suggested that opera-   25X1
tional subcompartments ought to be geared to serve military forces in
the field exclusively and that any utility to others should be incidental.
The Chairman asked whether any member had any doubt of the program
managers' authority to establish subcompartments. Although no one
expressed doubt of the authority, there were some comments. [   ]   25X1
said administrators have a stake in the nature of subcompartments.
Mr. Kelly expressed the belief that collectors should not make rules
that keep information from proper users. [   ] agreed that   25X1
program managers should solicit assistance from the user community in
constructing system subcompartments. Mr. Kelly suggested that the
Security Committee might serve the function of ensuring that security
for subcompartments properly considers the needs of users. [   ]   25X1
expressed concern about putting security officers in charge of dissemina-
tion rules. He pointed out that the original thrust of APEX was not to
make security more difficult but to enhance dissemination to the proper
recipients. He expressed the belief that the Director of DIA finally

2

decided not to support APEX because he did not believe that it helped effective dissemination of information but would add a lot of expensive and complex security to the equation. [ ] commented that an original APEX "Good Thing" was to eliminate resource costs but that nothing that is now being considered by the COCOMP is likely to do this. [ ] expressed the opinion that subcompartments are essentially issues to be discussed by the SIGINT Committee and COMIREX and he believes some collectors are willing to go along with subcompartments which are either functional or program specific. After polling the membership, [ ] suggested that he draft a letter to the Director of the IC Staff proposing that he adopt a policy that certain subjects need to be considered in conjunction with the establishment of subcompartments. The letter will also acknowledge that subcompartments are properly a function of SIGINT and COMIREX in coordination with SECOM. [ ]

6. Mr. Kelly asked that anyone who has research material on the British Official Secrets Act send him copies (this is a paid commercial message). [ ] asked that the record reflect that the apparent reversal of emphasis is not entirely the fault of COCOMP. The construction of the Final Report of the NFIB Working Group on Compartmentation and the further development of the APEX structure did not support the objective of restricting special access programs to only that material which requires it. [ ] mentioned that on 14 May at 1300 hours representatives of the Legal Counsels of CIA and DoD will meet in his office to discuss a number of legal issues, including the Nondisclosure Agreement. He invited [ ] members of his staff, and others who might be concerned. [ ]

7. The discussion then turned to the proposal (Issue 22) for an SCI security manual. [ ] announced that two models have been assembled: The first is a source book listing the various DCIDs and other issuances affecting SCI security; the second is the index for what might constitute an SCI security policy manual. [ ] added that he has had representations from members on an administrative procedures handbook and advised that copies of the APEX Administrative Procedures Handbook are available for members who may wish to look at them. He then told the members that he needs their advice on which alternative or alternatives to pursue. [ ] commented that the need is most acute in areas where several systems are handled. He would like to see those practices, procedures, and policies that are common to all of the systems assembled under one cover. He pointed out that the alternative to placing these security matters in a single manual would be to have COMIREX, SIGINT Committee, and others pick up security policy and instructions in their respective manuals. After some discussion Mr. [ ] asked each member to notify him in writing, by LDX, or by

25X1

3

phone if necessary, by the end of the week, of his views, yes or no, on the following questions:

- Do you want something like the model source book? (Yes or no)

- Do you want something like an SCI Control System Security Manual? (Yes or no)

- Do you want something like an adaptation of the APEX Administrative Procedures Handbook? (Yes or no)

- If any variation of any of the above is desired, please specify in detail and in writing the changes desired.

The Chairman promised to prepare a paper for the DDCI in response to the members' views on these questions. [   ] commented that everyone concerned with security policies and procedures already should have a collection of DCIDs and other regulatory issuances bearing on the subject. [   ]

25X1

25X1

8. The meeting concluded at 11:45 a.m.

25X1
25X1

SUBJECT: DCI Committee on Compartmentation Meeting, 12 May 1981

25X1   SA/DCI/C/ [   ] ics (13 May 1981)

Distribution:
       Orig - SA/DCI/C File
          1 - SA/DCI/C Chrono
          1 - William P. Deary, INR/State
          1 - Donald Stigers, INR/State
          1 - Richard Welch, Navy
          1 - Maynard Anderson, OSD

25X1   1 - [   ]
          1 - Merrill T. Kelly, ACSI
          1 - Col. Robert A. Shiver, USAF

25X1   1 -
          1 -
          1 -
          1 -   , SIGINT Committee
          1 -   n, COMIREX
          1 -   ctor of Security
          1 -   FAC
          1 -
          1 -   )M
          1 -
          1 - Executive Registry